

THE JUSTICE AND MENTAL HEALTH COLLABORATION PROGRAM

CFDA # 16.745

A. Program Description

Overview:

The Justice and Mental Health Collaboration Program (JMHCP) supports cross-system collaboration to improve public safety responses and outcomes for individuals with mental illnesses (MI) or co-occurring mental illness and substance abuse (CMISA) who come into contact with the justice system. This program supports public safety efforts through partnerships with social services and other organizations that will enhance responses to people with MI and CMISA.

Statutory Authority: This program is authorized by the Mentally Ill Offender Treatment and Crime Reduction Act of 2004 (MIOTCRA) (Public Law 108-414) and the Mentally Ill Offender Treatment and Crime Reduction Reauthorization and Improvement Act of 2008 (Public Law 110-416), as amended by the 21st Century Cures Act (Public Law 114-255), 34 U.S.C. 10651; Additional authority is provided by the Consolidated Appropriations Act, 2020, Public Law No. 116-93, 133 Stat 2317, 2409

Project-specific Information:

The Justice and Mental Health Collaboration Program offers grants to help entities prepare comprehensive plans to implement collaboration programs that target qualified offenders and promote public safety and public health. Specifically, per the authorizing statute, grants awarded under this program shall be used to create or expand:

- Programs that support cooperative efforts by public safety officials and service providers (at any point in the system) to connect individuals with MI or CMISA with treatment and social services
- Mental health courts or other court-based programs
- Programs that offer specialized training for public safety officials and mental health providers in order to respond appropriately to individuals with MI or CMISA
- Programs that support intergovernmental cooperation between state and local governments to address enhanced support to individuals with MI or CMISA

For additional information on the program, please refer to BJA's JMHCP website:

<https://bja.ojp.gov/program/justice-and-mental-health-collaboration-program-jmhcp/overview#horizontalTab1>.

It is strongly encouraged that potential applicants review *Behavioral Health Diversion Interventions: Moving from Individual Programs to a Systems-Wide Strategy* (<https://csgjusticecenter.org/publications/behavioral-health-diversion-interventions-moving->

[from-individual-programs-to-a-systems-wide-strategy/](#)), which was developed based on work with previous JMHCP grantees.

Objectives and Deliverables

Per the authorizing statute, the JMHCP grant requires a two-phase process consisting of planning and implementation activities during which grantees will develop a coordinated approach to implementing or enhancing services for justice-involved individuals with MI and CMISA. Applicants must submit one application that proposes detailed activities for both a planning phase and an implementation phase.

The planning phase can be for up to 12 months and the implementation phase will begin once the grantee has met the requirements of the planning phase and will continue for the remaining time of the grant. Applicants must demonstrate that at least one criminal justice agency and one mental health agency will participate in the administration of the program.

BJA is seeking applicants under the following three specific purpose areas. For any of the purpose areas, the applicant must propose programming that is consistent with the goals of the authorizing legislation as described on pages 4–6.

Purpose Area 1: Embedding Clinicians in Law Enforcement Agencies (Competition ID BJA-2020-18312)

This purpose area allows for social workers and/or mental health professionals to be placed (embedded) in law enforcement agencies to assist officers during encounters with people in mental health crisis. Applicants under this purpose area can use funding to pay for salaries as well as other expenses such as training and other coordination activities to ensure implementation of the collaborative program.

Purpose Area 2: Support for Mental Health Centers (Competition ID BJA-2020-18313)

This purpose area funds operational expenses for centers that provide assistance to those with severe mental health needs who are at risk of recidivism. These mental health centers can provide, but are not limited to, the following services: crisis care, residential treatment, outpatient mental health and primary care services, and community reentry supports.

Purpose Area 3: Mitigating Threats of Targeted Violence (Competition ID BJA-2020-18314)

This purpose area supports law enforcement and prosecutors to respond to and mitigate threats of targeted violence. Today, law enforcement is faced with threats from violent individuals often enhanced or complicated by life stressors such as mental illness and substance abuse. Funds under this purpose area can be used by state and local prosecutors and investigators to seek assistance from mental health professionals and threat assessment experts to identify and disrupt individuals who are mobilizing toward violence.

The Department of Justice has implemented a nationwide threat mitigation, disruption, and early engagement program to address rapidly evolving threats that may target a wide variety of locations, including schools, workplaces, and houses of worship. State and local governments are encouraged to build multidisciplinary threat assessment and threat management teams, including both law enforcement and non-law enforcement stakeholders, threat assessment professionals, intervention teams, and community

groups to assist in the prevention of threats posed by individuals mobilizing toward violence.

It is expected that applicants closely consult with designated points of contact at the Federal Bureau of Investigation (FBI), the United States Attorney (USAO), and other federal law enforcement agencies in their districts in developing and implementing these plans.

Applicants may propose to use funds to support the Forensic Assertive Community Treatment (FACT) model. For more information, please visit:
<https://store.samhsa.gov/product/Forensic-Assertive-Community-Treatment-FACT-A-Service-Delivery-Model-for-Individuals-With-Serious-Mental-Illness-Involved-With-the-Criminal-Justice-System/PEP19-FACT-BR>.

The Objectives and Deliverables are directly related to the performance measures that demonstrate the results of the work completed, as discussed under:
[What an Application Should Include](#).

Program-specific Priority Areas:

In FY 2020, and in addition to executing any OJP policy prioritization that may be applicable, priority consideration will be given to applications that:

- Promote effective strategies by law enforcement to identify and reduce the risk of harm to individuals with MI or CMISA and to public safety.
- Promote effective strategies for identification and treatment of female offenders with MI and CMISA.
- Promote effective strategies to expand the use of mental health courts and related services.
- Propose interventions that have been shown by empirical evidence to reduce recidivism.
- When appropriate, use validated assessment tools to target offenders with a moderate or high risk of recidivism and a need for treatment services.
- Propose to establish a local working group (multidisciplinary threat assessment and threat management teams) comprised of law enforcement officials, prosecutors, mental health professionals, threat assessment professionals, intervention teams, subject matter experts, and community groups to detect and mitigate local threats of violence. These local working groups are strongly encouraged to consult with their local USAO and the FBI's Field Division.

To receive priority consideration under any of these areas, applicants must identify, in the application abstract, each area for which priority consideration is being sought, and describe, in the program narrative, how the applicant will address each priority.

OJP Policy Priority Areas

In FY 2020, and in addition to executing any program-specific prioritization that may be applicable, OJP will give priority consideration to applications as follows:

- Applications from federally recognized tribes

- Applications that address specific challenges that rural communities face
- Applications that demonstrate that the individuals who are intended to benefit from the requested grant reside in high-poverty areas or persistent-poverty counties
- Applications that offer enhancements to public safety in economically distressed communities (Qualified Opportunity Zones)
- Applications for Purpose Area 1 that go to enhancing criminal justice and public safety by indicating agreement to comply with one or more of the following law enforcement-related award conditions:
 - Where the application is from a State or local government entity that operates at least one correctional facility (as defined at 34 U.S.C. 10251(a)(7)), applications in which the applicant agrees to comply with award conditions related to cooperation with federal law enforcement, as set forth in Appendix B.
 - Where the application is from a State or local government entity, applications in which the applicant agrees to comply with award conditions related to noninterference with federal law enforcement, as set forth in Appendix C.
 - Where the application is from a State or local government entity, applications in which the applicant agrees to comply with award conditions related to nondisclosure of federal law enforcement information, as set forth in Appendix D.

To receive priority consideration under the rural priority, applicants must describe what makes the geographic service area rural (using U.S. Census or other appropriate government data; for assistance, applicants may wish to refer to <https://www.census.gov/programs-surveys/geography/guidance/geo-areas/urban-rural.html>), how isolated the area is from needed services, and how they will address specific challenges in rural communities.

To receive priority consideration under the poverty priority, the applicant must provide information to demonstrate that the individuals who are intended to benefit from the requested grant reside in high-poverty areas or persistent poverty counties. For purposes of this priority consideration, the term “high-poverty area” means any census tract with a poverty rate of at least 20 percent as measured by the 2013–2017 5-year data series available from the American Community Survey of the Census Bureau (applicants may search by census tract at <https://www.census.gov/acs/www/data/data-tables-and-tools/narrative-profiles/2017/>) and the term “persistent poverty counties” means any county that has had 20 percent or more of its population living in poverty over the past 30 years, as measured by the 1990 and 2000 decennial censuses and the most recent Small Area Income and Poverty Estimates (applicants may search by county at <https://www.census.gov/data/tables/time-series/dec/census-poverty.html> and at <https://www.census.gov/programs-surveys/saie.html>).

To receive priority consideration under the Qualified Opportunity Zones priority, applicants must include information that specifies how the project will enhance public safety in the specified QOZs. For resources on QOZs, and for a current list of designated QOZs, see the U.S. Department of the Treasury’s resource webpage, accessible at <https://www.cdfifund.gov/pages/opportunity-zones.aspx>.

To receive priority consideration under Purpose Area 1 for enhancing criminal justice and public safety by agreeing to comply with one or more award conditions related to law enforcement,

applicants can agree to one or more of a series of award conditions (and will receive priority points for each accepted condition):

- To receive priority consideration under the priority for cooperation with federal law enforcement, applicants must sign and submit the certification provided in Appendix B.
- To receive priority consideration under the priority for noninterference with federal law enforcement, applicants must sign and submit the certification provided in Appendix C.
- To receive priority consideration under the priority for nondisclosure of federal law-enforcement information, applicants must sign and submit the certification provided in Appendix D.

OJP policy priority consideration will consist of receiving additional points in the application scoring process. Receipt of priority consideration does not guarantee that an application will be funded; nor will the failure to receive priority consideration necessarily mean that an application will not be funded.

Evidence-based Programs or Practices

OJP strongly emphasizes the use of data and evidence in policymaking and program development in criminal justice, juvenile justice, and crime victim services. For additional information and resources on evidence-based programs or practices, see the [OJP Grant Application Resource Guide](#).

Information Regarding Potential Evaluation of Programs and Activities

Applicants should note that OJP may conduct or support an evaluation of the programs and activities funded under this solicitation. For additional information, see the [OJP Grant Application Resource Guide](#) section titled Information Regarding Potential Evaluation of Programs and Activities.

B. Federal Award Information

Maximum number of awards BJA expects to make	25
Estimated maximum dollar amount for each award	Up to \$750,000
Total amount anticipated to be awarded under this solicitation	\$19,000,000
Period of performance start date	October 1, 2020
Period of performance duration	Up to 36 months

BJA may, in certain cases, provide additional funding in future years to awards made under this solicitation, through continuation awards. OJP will consider, among other factors, OJP's strategic (programmatic and policy) priorities, a recipient's overall management of the award, and progress of award-funded work, when making continuation award decisions.

Under this solicitation, only one application by any particular applicant entity will be considered. An entity may, however, be proposed as a subrecipient (subgrantee) in more than one application.

BJA may elect to fund applications submitted under this FY 2020 solicitation in future fiscal years, dependent on, among other considerations, the merit of the applications and on the availability of appropriations.

All awards are subject to the availability of appropriated funds and to any modifications or additional requirements that may be imposed by law.

Type of Award

BJA expects to make awards under this solicitation as grants. See the Administrative, National Policy, and Other Legal Requirements section of the [OJP Grant Application Resource Guide](#) for additional information.

Financial Management and System of Internal Controls

Award recipients and subrecipients (including recipients or subrecipients that are pass-through entities) must, as described in the Part 200 Uniform Requirements¹ as set out at 2 C.F.R. 200.303, comply with standards for financial and program management. See the [OJP Grant Application Resource Guide](#) for additional information.

Budget Information

Applicants should structure their budgets to allocate a portion of the budget (up to \$100,000 of the total grant award) to complete Phase 1: Planning within 12 months of receiving final OJP approval of the project budget. The applicant will need to clearly identify which budget line items are planning costs. Program budget approval and coordination with BJA and a technical assistance coordinator are required to complete Phase 1.

Please note that while applicants will be required to submit a budget for the entire 36-month project at the time of application submission, applicants may have the opportunity to revise their budget based on any outcomes from the planning phase.

Cost Sharing or Match Requirement

Federal funds awarded under this solicitation may not cover more than 80 percent of the total costs of the project for project years 1 and 2, and 60 percent of the total costs of the project for project year 3. An applicant must identify the source of the 20 percent nonfederal portion of the total project costs for projects years 1 and 2, and how it will use match funds. In addition, applicants proposing a 3rd project year must identify the source of the 40 percent nonfederal portion of year 3 project costs, and how it will use match funds. If a successful applicant's proposed match exceeds the required match amount, and OJP approves the budget, the total match amount incorporated into the approved budget becomes mandatory and subject to audit. ("Match" funds may be used only for purposes that would be allowable for the federal funds.) Recipients may satisfy this match requirement with either cash or in-kind services.

Please see the [OJP Grant Application Resource Guide](#) for information on the following:

[Pre-agreement Costs \(also known as Pre-award Costs\)](#)

[Limitation on Use of Award Funds for Employee Compensation; Waiver](#)

[Prior Approval, Planning, and Reporting of Conference/Meeting/Training Costs](#)

[Costs Associated with Language Assistance \(if applicable\)](#)

¹ The "Part 200 Uniform Requirements" means the DOJ regulation at 2 C.F.R. Part 2800, which adopts (with certain modifications) the provisions of 2 C.F.R. Part 200.